## 1 STATE OF OKLAHOMA 2 1st Session of the 59th Legislature (2023) 3 SENATE BILL 431 By: Hicks 4 5 6 AS INTRODUCED 7 An Act relating to charter schools; amending 70 O.S. 2021, Sections 3-134, as amended by Section 2, 8 Chapter 222, O.S.L. 2022 (70 O.S. Supp. 2022, Section 3-134), and 3-135, which relate to the Oklahoma 9 Charter Schools Act; updating statutory language; requiring a charter school governing board to meet 10 monthly rather than quarterly; removing requirement that a majority of board members be residents within 11 certain boundary; providing method for electing members of a board of education for a charter school 12 and a virtual charter school; providing for membership and terms; providing for filling of 13 vacancy; providing for beginning of terms of office; providing for codification; and providing an 14 effective date. 15 16 17 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: 18 70 O.S. 2021, Section 3-134, as SECTION 1. AMENDATORY 19 amended by Section 2, Chapter 222, O.S.L. 2022 (70 O.S. Supp. 2022, 20 Section 3-134), is amended to read as follows: 21 Section 3-134. A. For written applications filed after January 22 1, 2008, prior to submission of the application to a proposed 23 sponsor seeking to establish a charter school, the applicant shall

Req. No. 1279 Page 1

be required to complete training which shall not exceed ten (10)

hours provided by the State Department of Education on the process and requirements for establishing a charter school. The Department shall develop and implement the training by January 1, 2008. The Department may provide the training in any format and manner that the Department determines to be efficient and effective including, but not limited to, web-based training.

- B. Except as otherwise provided for in Section 3-137 of this title, an applicant seeking to establish a charter school shall submit a written application to the proposed sponsor as prescribed in subsection E of this section. The application shall include:
  - 1. A mission statement for the charter school;

- 2. A description including, but not limited to, background information of the organizational structure and the governing body board of the charter school;
- 3. A financial plan for the first five (5) years of operation of the charter school and a description of the treasurer or other officers or persons who shall have primary responsibility for the finances of the charter school. Such person and shall have demonstrated experience in school finance or the equivalent thereof;
  - 4. A description of the hiring policy of the charter school;
- 5. The name of the applicant or applicants and requested sponsor;
- 6. A description of the facility and location of the charter school;

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- 7. A description of the grades being served;
- 8. An outline of criteria designed to measure the effectiveness of the charter school;
- 9. A demonstration of support for the charter school from residents of the school district which may include but is not limited to a survey of the school district residents or a petition signed by residents of the school district;
- 10. Documentation that the applicants completed charter school training as set forth in subsection A of this section;
- 11. A description of the minimum and maximum enrollment planned per year for each term of the charter contract;
- 12. The proposed calendar for the charter school and sample daily schedule;
- 13. Unless otherwise authorized by law or regulation, a description of the academic program aligned with state standards;
- 14. A description of the instructional design of the charter school, including the type of learning environment, class size and structure, curriculum overview, and teaching methods;
- 15. The plan for using internal and external assessments to measure and report student progress on the performance framework developed by the applicant in accordance with subsection C of Section 3-135 of this title;

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- 16. The plans for identifying and successfully serving students with disabilities, students who are English language learners, and students who are academically behind;
- A description of cocurricular or extracurricular programs and how they will be funded and delivered;
- Plans and time lines for student recruitment and 18. enrollment, including lottery procedures;
- The student discipline policies for the charter school auincluding those for special education students;
- An organizational chart that clearly presents the organizational structure of the charter school, including lines of authority and reporting between the governing board, staff, any related bodies such as advisory bodies or parent and teacher councils, and any external organizations that will play a role in managing the school;
- A clear description of the roles and responsibilities for the governing board, the leadership and management team for the charter school, and any other entities shown in the organizational chart;
- The leadership and teacher employment policies for the charter school;
  - 23. Proposed governing bylaws;

24. Explanations of any partnerships or contractual partnerships central to the operations or mission of the charter school;

- 25. The plans for providing transportation, food service, and all other significant operational or ancillary services;
  - 26. Opportunities and expectations for parental involvement;
- 27. A detailed school start-up plan that identifies tasks, time lines, and responsible individuals;
- 28. A description of the financial plan and policies for the charter school, including financial controls and audit requirements;
- 29. A description of the insurance coverage the charter school will obtain;
- 30. Start-up and five-year budgets with clearly stated assumptions;
- 31. Start-up and first-year cash-flow projections with clearly stated assumptions;
- 32. Evidence of anticipated fundraising contributions, if claimed in the application;
- 33. A sound facilities plan, including backup or contingency plans if appropriate;
- 34. A requirement that the charter school governing board meet at a minimum quarterly monthly in the state and that for those charter schools outside of counties with a population of five hundred thousand (500,000) or more, that a majority of members are

residents within the geographic boundary of the sponsoring entity; and

- 35. A requirement that the charter school follow the requirements of the Oklahoma Open Meeting Act and Oklahoma Open Records Act.
- C. A board of education of a public school district, public body, public or private college or university, private person, or private organization may contract with a sponsor to establish a charter school. A private school shall not be eligible to contract for a charter school under the provisions of the Oklahoma Charter Schools Act.
- D. The sponsor of a charter school is the board of education of a school district, the board of education of a technology center school district, a higher education institution, the State Board of Education, or a federally recognized Indian tribe which meets the criteria established in Section 3-132 of this title. Any board of education of a school district in the state may sponsor one or more charter schools. The physical location of a charter school sponsored by a board of education of a school district or a technology center school district shall be within the boundaries of the sponsoring school district. The physical location of a charter school otherwise sponsored by the State Board of Education pursuant to paragraph 8 of subsection A of Section 3-132 of this title shall be in the school district in which the application originated.

1 An applicant for a charter school may submit an application 2 to a proposed sponsor which shall either accept or reject 3 sponsorship of the charter school within ninety (90) days of receipt of the application. If the proposed sponsor rejects the 5 application, it shall notify the applicant in writing of the reasons 6 for the rejection. The applicant may submit a revised application 7 for reconsideration to the proposed sponsor within thirty (30) days 8 after receiving notification of the rejection. The proposed sponsor 9 shall accept or reject the revised application within thirty (30) 10 days of its receipt. Should the sponsor reject the application on 11 reconsideration, the applicant may appeal the decision to the State 12 Board of Education with the revised application for review pursuant 13 to paragraph 8 of subsection A of Section 3-132 of this title. 14 State Board of Education shall hear the appeal no later than sixty 15 (60) days from the date received by the Board.

F. A board of education of a school district, board of education of a technology center school district, higher education institution, or federally recognized Indian tribe sponsor of a charter school shall notify the State Board of Education when it accepts sponsorship of a charter school. The notification shall include a copy of the charter of the charter school.

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G. Applicants for charter schools proposed to be sponsored by an entity other than a school district pursuant to paragraph 1 of subsection A of Section 3-132 of this title may, upon rejection of

the revised application, proceed to binding arbitration under the commercial rules of the American Arbitration Association with costs of the arbitration to be borne by the proposed sponsor. Applicants for charter schools proposed to be sponsored by school districts pursuant to paragraph 1 of subsection A of Section 3-132 of this title may not proceed to binding arbitration but may be sponsored by the State Board of Education as provided in paragraph 8 of subsection A of Section 3-132 of this title.

- H. If a board of education of a technology center school district, a higher education institution, the State Board of Education, or a federally recognized Indian tribe accepts sponsorship of a charter school, the administrative, fiscal, and oversight responsibilities of the technology center school district, the higher education institution, or the federally recognized Indian tribe shall be listed in the contract. No responsibilities shall be delegated to a school district unless the local school district agrees to assume the responsibilities.
- I. A sponsor of a public charter school shall have the following powers and duties:
- 1. Provide oversight of the operations of charter schools in the state through annual performance reviews of charter schools and reauthorization of charter schools for which it is a sponsor;

2. Solicit and evaluate charter applications;

Req. No. 1279 Page 8

- 3. Approve quality charter applications that meet identified educational needs and promote a diversity of educational choices;
  - 4. Decline to approve weak or inadequate charter applications;
- 5. Negotiate and execute sound charter contracts with each approved public charter school;
- 6. Monitor, in accordance with charter contract terms, the performance and legal compliance of charter schools; and
- 7. Determine whether each charter contract merits renewal, nonrenewal, or revocation.
- J. Sponsors shall establish a procedure for accepting, approving, and disapproving charter school applications in accordance with subsection E of this section.
- K. Sponsors shall be required to develop and maintain chartering policies and practices consistent with recognized principles and standards for quality charter authorizing as established by the State Department of Education in all major areas of authorizing responsibility, including organizational capacity and infrastructure, soliciting and evaluating charter applications, performance contracting, ongoing charter school oversight, and evaluation and charter renewal decision-making.
- L. Sponsors acting in their official capacity shall be immune from civil and criminal liability with respect to all activities related to a charter school with which they contract.

SECTION 2. AMENDATORY 70 O.S. 2021, Section 3-135, is amended to read as follows:

Section 3-135. A. The sponsor of a charter school shall enter into a written contract with the governing body board of the charter school. The contract shall incorporate the provisions of the charter of the charter school and contain, but shall not be limited to, the following provisions:

- 1. A description of the program to be offered by the school which complies with the purposes outlined in Section 3-136 of this title:
  - 2. Admission policies and procedures;

- 3. Management and administration of the charter school, including that a majority of the charter governing board members are residents of the State of Oklahoma and meet no less than quarterly monthly in a public meeting within the boundaries of the school district in which the charter school is located or within the State of Oklahoma in the instance of multiple charter school locations by the same sponsor;
- 4. Requirements and procedures for program and financial audits;
- 5. A description of how the charter school will comply with the charter requirements set forth in the Oklahoma Charter Schools Act;
  - 6. Assumption of liability by the charter school;
  - 7. The term of the contract;

- 8. A description of the high standards of expectation and rigor for charter school plans and assurance that charter school plans adopted meet at least those standards;
- 9. Policies that require that the charter school be as equally free and open to all students as traditional public schools;
- 10. Procedures that require students enrolled in the charter school to be selected by lottery to ensure fairness if more students apply than a school has the capacity to accommodate;
- 11. Policies that require the charter school to be subject to the same academic standards and expectations as existing public schools; and
- 12. A description of the requirements and procedures for the charter school to receive funding in accordance with statutory requirements and guidelines for existing public schools.
- B. A charter school shall not enter into an employment contract with any teacher or other personnel until the charter school has a contract with a sponsoring school district. The employment contract shall set forth the personnel policies of the charter school, including, but not limited to, policies related to certification, professional development evaluation, suspension, dismissal and nonreemployment, sick leave, personal business leave, emergency leave, and family and medical leave. The contract shall also specifically set forth the salary, hours, fringe benefits, and work conditions. The contract may provide for employer-employee

bargaining, but the charter school shall not be required to comply with the provisions of Sections 509.1 through 509.10 of this title. The contract shall conform to all applicable provisions set forth in Section 3-136 of this title.

Upon contracting with any teacher or other personnel, the governing body board of the charter school shall, in writing, disclose employment rights of the employees in the event the charter school closes or the charter is not renewed.

No charter school may begin serving students without a charter contract executed in accordance with the provisions of the Oklahoma Charter Schools Act and approved in an open meeting of the sponsor. The sponsor may establish reasonable preopening requirements or conditions to monitor the start-up progress of newly approved charter schools and ensure that each school is prepared to open smoothly on the date agreed and to ensure that each school meets all building, health, safety, insurance, and other legal requirements for the opening of a school.

C. The performance provisions within the charter contract shall be based on a performance framework that clearly sets forth the academic and operational performance indicators, measures, and metrics that will guide the evaluations of the charter school by the sponsor. The sponsor shall require a charter school to submit the data required in this section in the identical format that is required by the State Department of Education of all public schools

in order to avoid duplicative administrative efforts or allow a charter school to provide permission to the Department to share all required data with the sponsor of the charter school. The performance framework shall include indicators, measures, and metrics for, at a minimum:

- 1. Student academic proficiency;
- 2. Student academic growth;
- 3. Achievement gaps in both proficiency and growth between major student subgroups;
  - 4. Student attendance;
- 5. Recurrent enrollment from year to year as determined by the methodology used for public schools in Oklahoma;
- 6. In the case of high schools, graduation rates as determined by the methodology used for public schools in Oklahoma;
  - 7. In the case of high schools, postsecondary readiness;
  - 8. Financial performance and sustainability; and
- 9. Governing board performance and stewardship, including compliance with all applicable laws, regulations, and terms of the charter contract.
- D. The sponsor shall not request any metric or data from a charter school that it does not produce or publish for all school sites in the district or under its sponsorship, unless the metric or data is unique to a charter school.

Req. No. 1279 Page 13

E. A charter contract may provide for one or more schools by an applicant to the extent approved by the sponsor and consistent with applicable law. An applicant or the governing board of an applicant may hold one or more charter contracts. Each charter school that is part of a charter contract shall be separate and distinct from any other charter school under the same charter contract.

SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 3-146 of Title 70, unless there is created a duplication in numbering, reads as follows:

- A. The following provisions and the provisions of Section 13A-101 et seq. of Title 26 of the Oklahoma Statutes shall govern the election of members of the board of education for a charter school established pursuant to Section 3-132 of Title 70 of the Oklahoma Statutes:
- 1. At the general election to be held in April 2026, there shall be elected in each charter school district a board of education. The board of education shall consist of five (5) board districts with boundaries to be determined by the State Board of Education. The Board may promulgate rules prescribing the manner in which the elections required by this subsection are held. The board of education shall have the powers and duties provided for in the charter contract entered into pursuant to Section 3-135 of Title 70 of the Oklahoma Statutes; and

- 2. Each board of education of a charter school shall consist of five (5) members to be elected as follows:
  - a. one member elected to serve a term of five (5) years,
  - b. one member elected to serve an initial term of four(4) years. A member thereafter elected shall serve a term of five (5) years,
  - c. one member elected to serve an initial term of three(3) years. A member thereafter elected shall serve a term of five (5) years,
  - d. one member elected to serve an initial term of two (2) years. A member thereafter elected shall serve a term of five (5) years, and
  - e. one member elected to serve an initial term of one (1) year. A member thereafter elected shall serve a term of five (5) years.

If during the term of office to which a person was elected, that member ceases to be a resident of the board district for which the person was elected, the office shall become vacant and such vacancy shall be filled as provided in Section 13A-110 of Title 26 of the Oklahoma Statutes.

B. The following provisions and the provisions of Section 13A-101 et seq. of Title 26 of the Oklahoma Statutes shall govern the election of members of the board of education for a virtual charter

school sponsored by the Statewide Virtual Charter School Board pursuant to Section 3-145.3 of Title 70 of the Oklahoma Statutes:

- 1. At the general election to be held in April 2026, there shall be elected at a statewide election a board of education for each virtual charter school in this state. The Board may promulgate rules prescribing the manner in which the elections required by this subsection are held. The board of education shall consist of seven (7) members. The board of education shall have the powers and duties provided for in the charter contract entered into pursuant to Section 3-145.3 of Title 70 of the Oklahoma Statutes; and
- 2. Each board of education of a virtual charter school shall consist of seven (7) members to be elected for four (4) year terms.

If during the term of office to which a person was elected, that member ceases to be a resident of the state, the office shall become vacant and such vacancy shall be filled as provided in Section 13A-110 of Title 26 of the Oklahoma Statutes.

- С. The term of office of each board member elected pursuant to the provisions of this section shall commence on the first regular, special, or emergency school board meeting after the date of the annual school election and after the member has been certified as elected.
  - SECTION 4. This act shall become effective November 1, 2023.

59-1-1279 EΒ 1/17/2023 8:47:47 AM

Req. No. 1279 Page 16

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